## 2001 DRAFTING REQUEST

## **Senate Substitute Amendment (SSA-SB63)**

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Received By: rmarchan

Wanted: Today

Identical to LRB:

For: Charles Chvala (608) 266-9170

By/Representing: doug

This file may be shown to any legislator: NO

Drafter: rmarchan

May Contact:

Addl. Drafters:

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Subject:

Elections - miscellaneous

Munis - miscellaneous

Extra Copies:

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Pam Shannon-LCS

Don Schneider-Sen.Chf.Cl.

Pre Topic:	
No specific pre topic given	
Topic:	

Local redistricting

**Instructions:** 

See Attached.

Drafti	ing History:						
Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	Jacketed Required	1
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FE Sent For:

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2002 LEGISLATURE

**2001 SENATE BILL 63** 

February 26, 2001 - Introduced by Committee on Senate Organization. Referred to Committee on Senate Organization.

AN ACTato repeal 5.15 (2) (e), 5.15 (2) (f), 5.15 (5), 62.08 (2), 66.0217 (13) and 1 66.0227 (6); to renumber and amend 5.15 (2) (d) and 59.10 (3) (c); to amend 25.15 (1) (a), 5,45 (1) (b), 5.15 (1) (c), 5.15 (2) (b) 1., 5.15 (2) (b) 2., 5.15 (2) (b) 3., 3 5.15 (2) (b) 4., 5.15 (2) (bm), 5.15 (2) (cm), 5.15 (2) (g), 5.15 (4) (a), 5.15 (4) (b), 4 5,15 (6) (a), 5.15 (7), 5.15 (8),59.10 (2) (a), 59.10 (3) (b) 1., 59.10 (3) (b) 2., 59.10 5  $\hbox{(3) (b) 4., 59.10 (6), 62.08 (1), 66.0217 (9) (a), 66.0217 (9) (b), 66.0221, 66.0223}$ 6 7 and 119.08 (1) (b); and to create 5.15 (2) (b) (intro.), 5.15 (2) (ce), 5.15 (2) (d) 1. to 5., 5.15 (2) (fm), 5.15 (4) (c), 20,510 (1) (kb), 59.10 (3) (b) 2m., 59.10 (3) (c) 2. .8 and 66.0217 (9) (d) of the statutes; relating to: division of municipalities into 9 wards; redistricting of supervisory and aldermanic districts; election districts 10 in 1st class city school systems; recording of certain municipal annexations; the

effective date of certain annexation and detachment actions and making an

appropriation

### Analysis by the Legislative Reference Bureau

This bill makes various changes in the laws relating to municipal wards, county supervisory districts, city aldermanic districts, election districts in first class city school systems, and municipal annexations and detachments.

#### Municipal ward plan revisions

Currently, under the state constitution, the legislature is directed to redistrict legislative districts according to the number of inhabitants at its next session following each federal census. At the same intervals, the legislature also reapportions congressional districts in this state pursuant to federal law. Under current state law, following each decennial federal census, most municipalities are also required to divide their territory into wards, and counties and cities are required to redistrict supervisory and aldermanic districts so that the districts contain, as nearly as practicable, an equal number of inhabitants according to the census results. With limited exceptions, wards are required to consist of one or more whole, contiguous census blocks (the smallest geographic units for which census results are available). Counties and municipalities are required to complete this action in three steps, which in no case may conclude later than 180 days after publication of the census results (usually by October of the year following the year of the census). If counties or municipalities fail to adopt division plans, the courts may do so upon petition by interested parties. Revised supervisory and aldermanic district plans are used to elect members of county boards of supervisors and common councils in the spring of the second year following the year of the census. The legislative and congressional redistricting plans are used to elect members of the legislature and members of congress in the fall of the second year following the year of the census. Currently, the legislature may adjust the boundaries of a municipal ward and use the revised ward boundaries to freate a legislative or congressional district.

This bill amends various laws to facilitate the legislative and congressional redistricting process and directs counties and municipalities to revise their ward and districting plans to reflect any legislative act establishing a legislative or congressional district boundary that does not coincide with a ward or municipal boundary.

## County supervisory district plans

Currently, within 60 days after publication of the federal decennial census results, each county must adopt a tentative county supervisory district plan. Each municipality must adopt a decennial ward plan, if it is required to have wards, within 60 days after adoption of a tentative county supervisory district plan by the county or counties in which the municipality is located, and each county then must adopt

a final supervisory district plan within 60 days after every municipality in the county adopts a decennial ward plan, if it is required to do so.

Currently, each tentative county supervisory district plan must include suggested boundaries or information concerning the number of supervisors to be elected and a description of boundary requirements. This bill provides for the tentative plan to include specific boundaries for each proposed supervisory district. The bill also provides that, except in counties having a population of 500,000 or more, the county board must attempt to incorporate suggestions received from municipalities into the tentative plan, to the extent feasible. The bill also provides that a final county supervisory district plan must not be inconsistent with the tentative plan except to reflect an authorized change made by a municipality in a municipal ward division or to reflect an official correction to the census.

#### Accommodation of county requirements

Currently, each municipality must make a good faith effort to accommodate the tentative plan submitted by the county or counties in which it is located in adopting its decennial ward plan. This bill requires that each municipality establish wards that will permit creation of county supervisory districts in accordance with each tentative plan unless the tentative plan would: 1) unduly dilute the voting strength of a racial or language minority group; 2) require the creation of a ward composed of noncontiguous territory, with limited exceptions; 3) require the creation of a ward composed of territory that is not as compact as practicable; 4) unduly bifurcate a manifest social, economic, or political community of interest; or 5) require the creation of a ward that would unduly favor a particular person or political party.

## Minimum populations for wards

Currently, a municipality having a population of less than 10,000 may create a ward with no fewer than 300 inhabitants. A municipality having a population of at least 10,000 but less than 39,000 may create a ward with no fewer than 600 inhabitants. A municipality having a population of at least 39,000 but less than 150,000 may create a ward with no fewer than 800 inhabitants. Every other municipality may create a ward with no fewer than 1,000 inhabitants.

This bill eliminates these minimum ward population requirements.

## Creation of wards that subdivide blocks

Under current law, with certain limited exceptions, municipal wards must consist of whole census blocks. Currently, an institution such as a prison or center for the developmentally disabled may itself be a whole census block. In this case, unless one of the limited exceptions applies, the entire institution must be included in a single municipal ward, even if all or most of the residents of the institution are not eligible to vote in an election. The district in which such an institution is located may, as a result, have a significantly lower voting population than the other districts within the municipality in which the district is located.

This bill creates a new exception authorizing a municipality, in creating wards, to subdivide any census block containing a state or federal institution that is used to confine felons or that is a state center for the developmentally disabled.

#### Annexations

Current law requires an annexation ordinance to include certain information, such as a description of the annexed territory. In addition, under current law, the clerk of any city or village that annexes territory must immediately file with the secretary of state a certified copy of the annexation ordinance, along with a plat showing the annexed area. However, failure to make this required filing does not invalidate an annexation ordinance.

Under this bill, every annexation ordinance must also identify the census block number or numbers of the annexed territory and each municipality from which the territory was detached. In addition, this bill provides that an annexation of territory by a city or village that establishes a municipal boundary that subdivides a census block is invalid until the city or village furnishes to the secretary of state a certified copy of the annexation ordinance, a plat showing the annexed area, and an estimate of the population of the area according to the most recent federal decennial census.

## Filing of copies of municipal ward plans,

Currently, within five days after adoption of a decennial ward plan, each municipality is required to transmit a copy of the plan to the county clerk or board of election commissioners of each county in which the municipality is located. If the population of the municipality exceeds 10,000, the municipality is required to send a copy to the legislative reference bureau.

Under this bill, a municipality need only file a ward plan with the county clerk or board of election commissioners and the county clerk or board of election commissioners must send to the legislative reference bureau a copy of the ward plan no later than ten days after receipt. The legislative reference bureau must then provide copies of each ward plan to the elections board. The bill clarifies that copies may be filed in either electronic or paper format. In addition, the bill provides that, if any municipality or county fails to file a ward plan within the time prescribed by law, the municipality or county is liable to the elections board, the legislature and the legislative service agencies for additional costs incurred in recording ward data as a result of the delay.

## Filing of final county supervisory district plans

Currently, the chairperson of each county board of supervisors must file with the secretary of state a copy of the final county supervisory district plan. This bill requires the secretary of state to forward a copy of the supervisory district plan to the legislative reference bureau and requires the legislative reference bureau to forward a copy to the elections board. The bill also clarifies that copies may be filed in either electronic or paper format.

## Time schedule for establishing election districts in 1st class city school systems

Currently, within 60 days after a first class city (currently, only Milwaukee) adopts an aldermanic district plan, the board of school directors of the city must adopt an election district plan. Under this bill, a first class city board of school directors must adopt an election district plan within 60 days after adoption of a decennial ward plan rather than an aldermanic district plan.

## Town ward numbering

Currently, when a town is divided into wards, the annual town meeting and special town elections must be held in the first ward. The bill deletes that requirement.

## Incorporation of census corrections

Currently, decennial ward plans, as well as decennial county supervisory and city aldermanic district plans, are based on the federal decennial census. The statutes do not treat the issue of corrections issued by the U.S. bureau of the census. Under this bill, ward plans and aldermanic district plans must reflect the census results, including any corrections, for the populations of counties, municipalities, and census blocks on April 1 of the year of the census, if corrections are issued prior to adoption of a decennial ward plan, or, in the case of a municipality that is affected by a correction but is not divided into wards, if the corrections are issued prior to adoption of a county supervisory district plan. Under the bill, an official correction does not include the substitution of an estimate for an actual population count.

## Territory included within ward plans

Currently, each municipality's decennial ward plan must include all territory within the municipality on August 1 of the year following the federal decennial census. This bill instead provides that each plan must include all territory within the municipality on the date of adoption of a tentative supervisory district plan by the county in which the territory is located.

## Effective date of certain annexation or detachment actions

Currently, during the period from April 1 to June 30 of the year following a federal decennial census, if a city or village takes an annexation or detachment action affecting land that is the subject of certain ordinances or resolutions expressing the city's or village's intent not to annex or detach territory, the annexation or detachment is effective on July 1 of that year or at such later date as may be specified in the ordinance or resolution. The bill repeals that provision.

The bill also makes other minor technical changes in the law to facilitate the decennial ward plan adoption and legislative, county, and municipal redistricting process.

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#### **SENATE BILL 63**

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For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill

The people of the state of Wisconsin, represented in senate and assembly, do cnact as follows:

**SECTION 1.** 5.15 (1) (a) of the statutes is amended to read:

5.15 (1) (a) Every city, village and town in this state shall by ordinance or resolution of its common council or village or town board, respectively, be divided into wards as provided in this section, except as authorized in sub. (2). The boundaries of the wards established under this section, and the number assigned to each ward, are intended to be as permanent as possible, and to this end each ward shall when created contain a population at a convenient point within the applicable population imitation under sub. (2) (b), with due consideration for the known trends of population increase or decrease within that part of the municipality in which the ward is located. Once established, the boundaries of each ward shall remain unchanged until a further decennial federal census of population indicates that the population of a ward is then above (or below) the applicable population range Innitation or until the ward boundaries are required to be changed to permit creation of supervisory or aldermanic districts of substantially equal population or to enhance the participation of members of a racial or language minority group in the political process and their ability to elect representatives of their choice, except as authorized or required under this section. If the population of a ward has increased above the cable population range limitation or if the population of a ward must be decreased for a reason specified in this paragraph, the ward shall be divided into 2 or more wards or the boundaries of the ward shall be changed in compliance

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with sub. (2) (b). If the population of a ward has decreased below the minimum of

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members of the governing body.

its population range or if the population of a ward must be increased for a reason specified in this paragraph, whenever possible, the ward shall, if possible, be combined with an adjoining ward, or the underpopulated ward and one adjoining ward shall be combined and together subdivided into 2 or more wards in compliance with sub. (2).

**Section 2.** 5.15 (1) (b) of the statutes is amended to read:

5.15 (1) (b) Except as authorized in sub. (2) (a), within 60 days after the receipt of a tentative supervisory district plan and written statement, if any, from the county board of each county in which a municipality is located, the governing body of the municipality shall adjust its wards according to the schedule shown in sub. (2). All territory contained within the municipality, and only the territory so contained, on August 1 following the year of the federal decennial census the date of adoption of a tentative supervisory district plan under s. 59.10(2)(a) or (3)(b) 1. by the county in which the territory is located shall be contained within a ward established under the division ordinance or resolution. Except as authorized in sub. (2), each ward shall consist of whole blocks, as utilized by the U.S. bureau of the census in the most recent federal decennial census of population. To suit the convenience of the voters residing therein each ward shall, as far as practicable, be kept compact and observe the community of interest of existing neighborhoods and other settlements. All territory within a ward shall be contiguous, except for sland territory as defined in sub. (2) surrounded by water or noncontiguous territory that is separated by the territory of another municipality by water or by both from the major part of the municipality to which the noncontiguous territory belongs. Enactment or adoption of a division ordinance or resolution requires the affirmative vote of a majority of the

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SECTION 3. 5.15 (1) (c) of the statutes is amended to read:

5.15 (1) (c) The Waters adjusted under sub. (2) (fm), (6) (a), or (7) or unless a division is required to effect an act of the legislature redistricting legislative districts under article IV section 3, of the constitution or redistricting congressional districts. the wards established by municipal governing bodies in a division ordinance or resolution enacted or adopted under this section on the basis of the published results of each federal decennial census of population shall govern the adjustment of supervisory districts under s. 59.10(2)(a) and (3)(b)  $\underline{2}$ . and of aldermanic districts under s. 62.08 (1) for the purpose of local elections beginning on January 1 of the 2nd year commencing after the year of the census until revised under this section on the basis of to correlate with the results of the next decennial census of population unless (6) (a) or (7), or unless adjusted, as a matter of statewide adjusted under sub. (2) (f)  $\overline{4}$ concern, in the enactment of legislative districts under article IV, section 3, of the constitution on the basis of the most recent decennial census of population populations of wards under each decennial ward division shall be determined on the basis of the federal decennial census of population and any official corrections to the gensus issued on or before the date of adoption of the ward division to reflect the correct populations of the municipality and the blocks within the municipality on April 1 of the year of the census. In this paragraph, an official correction does not include the substitution of an estimate for an actual population count? SECTION 4. 5.15 (2) (b) (intro.) of the statutes is created to read:

5.15 (2) (h) (intro.) Except for wards created to reflect an act of the logislature

redistricting legislative districts under article IV, section 3, of the constitution or redistricting congressional districts and except as authorized under pars. (c) and (fm)

and sub. (7), wards shall contain to how that the following numbers of inhabitants:

or in the enactment of congressional districts

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Congressional

**SENATE BILL 63** SECTION 5 1 **SECTION 5.** 5.15 (2) (b) 1. of the statutes is amended to read: 5.15 (2) (b) 1. In any city in which the population is at least 150,000, each ward 2 3 shall contain not less than 1,000 nor more than 4,000 inhabitants. **SECTION 6.** 5.15 (2) (b) 2. of the statutes is amended to read: 5.15 (2) (b) 2. In any city in which the population is at least 39,000 but less than 150,000, each ward shall contain not less than 800 for more than 3,200 inhabitants. **SECTION 7.** 5.15 (2) (b) 3. of the statutes is amended to read: 5.15 (2) (b) 3. In any city, village or town in which the population is at least 10,000 but less than 39,000, each ward shall contain not less than 600 for more than 10 2,100 inhabitants. 11 **Section 8.** 5.15 (2) (b) 4. of the statutes is amended to read: 12 5.15 (2) (b) 4. In any city, village or town in which the population is less than 10,000, each ward shall contain not less than 300 nor more than 1,000 inhabitants. 13 14 **SECTION 9.** 5.15 (2) (bm) of the statutes is amended to read: 5.15 (2) (bm) Every city electing the members of its common council from 15 aldermanic districts shall assemble the blocks wholly or partially contained within 16 the city into wards that will enable the creation of aldermanic districts that are 17 substantially equal in population. If a block is partly contained within the city, the 18 city shall divide the block to form a ward containing the portion of the block that lies 19 20 within the city. **Section 10.** 5.15 (2) (ce) of the statutes is created to read:

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5.15 (2) (ce) If a block contains a facility that is owned or operated by this state or by the federal government and that is used to confine persons convicted of felonies or if a block contains a center for the developmentally disabled, the city, village, or town may divide the block in assembling into wards.

DECITOR II. 0.10 (2/1011) DELINE STALIBLES IS AMENDED TO PAS	SECTION 11.	5.15(2)	(cm) of the statutes	is amended to read
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5.15 (2) (cm) Any division of blocks under this section on the basis of population shall be based on the best evidence available. In this paragraph, "best evidence" includes, but is not limited to, the population of the block and other information received from the U.S. bureau of the census and such data as number of housing units, utility connections and vehicle registrations or a special census conducted locally. For Except as provided in sub. (6) (a), for each ward so established, the population estimate shall be correlated with the results of the most recent federal decennial census of population, so that the total population reported for all wards in the municipality agrees with the census results.

**Section 12.** 5.15 (2) (d) of the statutes is renumbered 5.15 (2) (d) (intro.) and amended to read:

5.15 (2) (d) (intro.) Every municipality shall make a good faith effort to accommodate the tentative plan submitted by the county or counties in which it is located under s. 59.10 (2) (a) or (3) (b) 1., and shall divide itself into wards authorized under par. (b) in such a manner that will permit the creation of county supervisory districts in accordance with the population requirements for the plan specified in tentative plan submitted by the county or counties in which it is located under s. 59.10 (2) (a) or (3) (b) 1. unless the tentative plan would:

**SECTION 13.** 5.15 (2) (d) 1. to 5. of the statutes are created to read:

- 5.15 (2) (d) 1. Unduly dilute the voting strength of a racial or language minority group.
- 2. Require the creation of a ward composed of noncontiguous territory, except territory that is separated from the municipality by another municipality or by water, or both.

1	3. Require the creation of a ward composed of territory that is not as compact
2	as practicable.
3	4. Unduly bifurcate a manifest social, economic, or political community of
4	interest.
$\binom{5}{5}$	5. Require the creation of a mand that would unduly favor a particular
6	individual or political party.
7	Section 14. 5.15 (2) (e) of the statutes is repealed.
8)	SECTION 15. 5.15 (2) (f) of the statutes is repealed.
9	SECTION 16. 5.15 (2) (fm) of the statutes is created to read:
10	5.15 (2) (fm) If territory becomes a part of a city, village, or town after the date
11	on which the county in which the territory is located adopts a tentative supervisory
12	district plan under s. 59.10 (2) (a) or (3) (b) 1., the city, village, or town may designate $\sqrt{6}$
13	the territory as a separate ward or may add the territory to an existing ward until
14	the city, village, or town adopts a subsequent decennial ward plan, unless the
15	boundaries of the ward are adjusted to reflect an act of the legislature redistricting
16	legislative districts under article IV, section 3, of the constitution or redistricting
17	congressional districts
18	SECTION 17. 5.15 (2) (g) of the statutes is amended to read:
19	5.15 (2) (g) If a block is affected by an a valid annexation or detachment which
20	establishes a municipal boundary that subdivides the block, the municipalities in
21	which the block is contained shall incorporate only the portion of the block contained
22	within their boundaries in their ward plans division ordinances or resolutions.
23	SECTION 18. 5.15 (4) (a) of the statutes is amended to read:
24	5.15 (4) (a) The division ordinance or resolution shall number all wards in the
25	municipality in with unique whole numbers in consecutive order, beginning with the

number one, shall designate the polling place for each ward, and shall describe the boundaries of each ward consistent with the conventions set forth in s. 4.003. The ordinance or resolution shall be accompanied by a list of the block numbers used by the U.S. bureau of the census that are wholly or partly contained within each ward, with any block numbers partly contained within a ward identified, and a map of the municipality which illustrates the revised ward boundaries. If the legislature, in an act redistricting legislative districts under article IV, section 3, of the constitution, or in redistricting congressional districts, establishes a district boundary that does not coincide with the boundary of a ward established under an ordinance or resolution, the municipal governing body shall, no later than May 15 of the 2nd year following the year of the federal decennial census of population on which the act is based, amend the ordinance or resolution to reflect the act. The amended ordinance or resolution shall designate the polling place for any ward that is created to reflect the legislative act.

**SECTION 19.** 5.15 (4) (b) of the statutes is amended to read:

5.15 (4) (b) Within 5 days after adoption or enactment of an a division ordinance or resolution under this section or any amendment thereto, the municipal clerk shall transmit file one copy of the ordinance or resolution to or the amendment with the county clerk of each county in which the municipality is contained located, accompanied by the list and map specified in par. (a). If the population of the municipality exceeds 10,000, the municipal clerk shall furnish one copy to the legislative reference bureau at the same time a ward division includes territory that was annexed to the municipality after January 1 of the year of the federal decennial census of population, the municipal clerk shall identify, for each annexation, the block number or numbers and the municipality or municipalities from which the

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territory was detached. No later than 10 days after receipt of a copy of a division ordinance or resolution, accompanied by the list and map specified in par. (a), the county clerk shall file with the legislative reference bureau one copy of the ordinance or resolution, accompanied by the list and map. Upon receipt, the legislative reference bureau shall provide the board with one copy of each ordinance or resolution received under this section, accompanied by the list and map. Each copy filed under this paragraph shall identify the name of the municipality and the county or counties in which it is located. A copy may be filed under this paragraph either in electronic or paper format.

SECTION 29. 5.15 (4) (c) of the statutes is created to read:

5.15 (4) (c) If a municipal clerk fails to file a copy of a division ordinance or resolution, accompanied by the list and map specified in par. (a), within the time period prescribed under par. (b), the municipality is liable to the state for any additional costs that are incurred by the elections board and by the legislature and legislative service agencies in recording ward data and that are caused by the untimely filing. If a county clerk fails to file a copy of a division ordinance or resolution, accompanied by the list and map specified in par. (a), within the time period prescribed under par. (b), the county is liable to the state for any additional costs that are incurred by the elections board and by the legislature and legislative service agencies in recording ward data and that are caused by the untimely filing. The legislative reference bureau may compile all additional costs for which a municipality or county is liable under this paragraph and may submit a statement of these costs to the appropriate municipal or county clerk.

Section 21. 5.15 (5) of the statutes is repealed.

SECTION 22. 5.15 (6) (a) of the statutes is amended to read:

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5.15 (6) (a) Following any municipality-wide special federal census of population, the governing body of the municipality in which the special census was held may, by ordinance or resolution, adjust the ward boundaries to correlate with the results of the census, but no ward line adjustment may cross the boundary of an assembly district. The municipal clerk shall transmit file copies of the ordinance or resolution in compliance with sub. (4) (b).

**SECTION 23.** 5.15 (7) of the statutes is amended to read:

5.15 (7) If a new town is created or if part of a town is annexed to a city or village during a decennial period after the period for ward adjustments under sub. (1) (b), the town board of any the new town to which territory is attached or of the town from which territory is detached, without regard to the time provisions of sub. (1) (b), may, by ordinance or resolution, adjust the wards in that town, but no ward line adjustment may cross the boundary of an assembly district. The town clerk shall transmit file copies of the ordinance or resolution making the adjustment in compliance with sub. (4) (b).

SECTION 24. 5.15 (8) of the statutes is amended to read:

5.15 (8) Until divided, all Every municipality that is divided into wards shall hold all elections are held in the established wards, until adjusted or revised under this section.

SECTION 25. 20.510 (1) (kb) of the statutes is created to read:

20.510 (1) (kb) Ward data recording. All moneys received from municipalities under s. 5:15 (4) (c) for additional costs of recording ward data incurred by the board as a result of late reports, to be used for that purpose.

SECTION 26. 59.10 (2) (a) of the statutes is amended to read:

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59.10 (2) (a) Composition; supervisory districts. Within 60 and days after the population count by census block, established in the decennial federal census of population, and maps showing the location and numbering of census blocks become available in printed form from the federal government or are published for distribution by an agency of this state, but no later than July 1 following the year of each decennial census, the board shall adopt and transmit to the governing body of each city and village wholly or partially contained within the county a tentative county supervisory district plan to be considered by the cities and villages when dividing into wards. The tentative plan shall specify the number of supervisors to be elected and shall divide the county into a number of districts equal to the number of supervisors, with each district substantially equal in population and consisting of contiguous whole wards. Except as otherwise provided in this paragraph, the board shall develop and adopt the tentative plan in accordance with sub. (3) (b) 1. The tentative plan shall not include provision for division of any census block, as utilized by the U.S. bureau of the census in the most recent federal decennial census of population, unless the block is bisected by a municipal boundary or unless a division is required to enable creation of supervisory districts that are substantially equal in The board shall adopt a final plan by enacting an ordinance in population. accordance with sub. (3) (b) 2. to 4. Changes to the final plan shall be governed by sub. (3) (c).

SECTION 27. 59.10 (3) (b) 1. of the statutes is amended to read:

59.10 (3) (b) 1. Within 60 to days after the population count by census block, established in the decennial federal census of population, and maps showing the location and numbering of census blocks become available in printed form from the federal government or are published for distribution by an agency of this state, but

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no later than July 1 following the year of each decennial census, each board shall propose a tentative county supervisory district plan setting forth the number of supervisory districts proposed by the board and tentative boundaries or a description of boundary requirements, hold a public hearing on the proposed plan and adopt a tentative plan. The proposed plan may be amended after the public hearing. The tentative plan shall divide the county into a number of districts equal to the number of supervisors, with each district being substantially equal in population. The board shall solicit suggestions from municipalities concerning the development of an appropriate plan. The board shall transmit to each municipal governing body in the county the tentative plan that is adopted. Each district shall consist of whole wards or municipalities. Each district shall be designated to be represented by one supervisor, and all districts shall be substantially equal in population and shall attempt to incorporate the suggestions to the extent feasible. Territory within each delete proposed supervisory district under the plan shall be contiguous, except that beritor of another municipality by water or how both from the photo part of the municipality to which the noncontiguous terratory belongs may be combined with noncontiguous territory within the same municipality to form a supervisory district In the tentative plan, the board shall, whenever possible, place whole contiguous municipalities or contiguous parts of the same municipality within the same district. If the division of a municipality is sought by the board, the board shall provide with the plan a written statement to the municipality affected by each proposed division specifying the approximate location of the territory from which a ward is sought to be created for contiguity purposes and the approximate population of the ward proposed to effectuate the division The tentative plan shall not include provision for

division of any census block unless the block is bisected by a municipal boundary or unless a division is required to enable creation of supervisory districts that are substantially equal in population. The board shall transmit to each municipal governing body in the county a copy of the tentative plan that is adopted.

SECTION 28. 59.10 (3) (b) 2. of the statutes is amended to read:

59.10 (3) (b) 2. Within 60 180 days after every municipality in the county adjusts its wards under s. 5.15 the population count by census block, established in the decennial federal census of population, and maps showing the location and numbering of census blocks become available in printed form from the federal

government or are published for distribution by an agency of this state, the board shall hold a public hearing and shall then adopt a final supervisory district plan, numbering each district. Wards within each supervisory district created by the plan shall be contiguous, except that one or more wards located within a city or village which is wholly surrounded by another city or water, or both, may be combined with one or more noncontiguous wards, or one or more wards or portions of wards consisting of island territory as defined in s. 5.15 (2) (f) 3 surrounded by water or

noncontiguous territory that is separated by the territory of another municipality, by water, or by both from the major part of the municipality to which the noncontiguous territory belongs may be combined with one or more noncontiguous wards or portions of wards within the same municipality, to form a supervisory district. Except as required to reflect a change authorized under s. 5.15 (2) (d) in a

municipal ward division and except as required under subd. 2m., the final plan shall

not be inconsistent with the tentative plan.

SECTION 29. 59.10 (3) (b) 2m. of the statutes is created to read:

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59.10 (3) (b) 2m. The populations of supervisory districts under the tentative plan shall be determined on the basis of the federal decennial census of population and any official corrections to the census issued on or before the date that the tentative plan is adopted to reflect the correct population of the county and municipalities and blocks within the county on April 1 of the year of the census. The populations of supervisory districts under the final plan shall be determined on the basis of the federal decennial census of population and any official corrections to the census to reflect the correct populations of the county and the municipalities and blocks within the county on April 1 of the year of the census, if the corrections as they affect any municipality are issued prior to division of the municipality into wards under s. 5.15, or if a municipality is not divided into wards, prior to adoption of the final plan. In this subdivision, an official correction does not include the substitution of an estimate for an actual population count.

**SECTION 30.** 59.10 (3) (b) 4. of the statutes is amended to read:

59.10 (3) (b) 4. The chairperson of the board shall file a certified copy of the final districting plan with the secretary of state. Upon receipt, the secretary of state shall provide the legislative reference bureau with one copy of each final districting plan received under this subdivision. Upon receipt, the legislative reference bureau shall provide the state elections board with one copy of each final districting plan received under this subdivision. A copy may be filed under this subdivision either in electronic or paper format. Unless otherwise ordered under sub. (6), a plan enacted and filed with the secretary of state under this paragraph, together with any amendment enacted and filed under par. (c), remains in effect until the plan is superseded by a subsequent plan enacted under this paragraph and a certified copy of that plan is filed with the secretary of state.

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1	<b>Section 31.</b> 59.10 (3) (c) of the statutes is renumbered 59.10 (3) (c) 1. and
2	amended to read:
3	59.10 (3) (c) 1. After the enactment of a plan of supervisory districts under par.
4	(b), the board may amend the plan to reflect a municipal incorporation, annexation,
5	detachment or consolidation may serve as a basis for altering between federal
6	decennial censuses the boundaries of supervisory districts, in the discretion of the
7	board. The number of supervisory districts in the county shall not be changed by any
8	action under this paragraph. Any plan of county supervisory districts enacted under
9	par. (b) may be amended under this paragraph but shall remain in effect as amended
10	until superseded by another plan enacted by the board under par. (b) and filed
11	subdivision. Un ders core
(12)	The chairperson of the board shall file a certified copy of any amended plan
13	under this paragraph with the secretary of state. Upon receipt, the secretary of state
14	shall provide the legislative reference bureau with one copy of the amended plan.
15	Upon receipt, the legislative reference bureau shall provide the state elections board
<u>16</u> )	with one copy of the amended plan. A copy may be filed under this subdivision either
17)	in electronic or paper format.
18	SECTION 32. 59.10 (3) (c) 2. of the statutes is created to read:
19	59.10 (3) (c) 2. Within 45 days after enactment or adoption of a revised division
20	ordinance or resolution under s. 5.15 (4) (a), the board shall amend the county
21	supervisory district plan under par. (b) to reflect any renumbering of the wards
22	specified in the plan
23	SECTION 33. 59.10 (6) of the statutes is amended to read:
24	59.10 (6) Enforcement of division requirement. If a county fails to comply
25	with sub. (2) (a) or (3) (b), any municipality located in whole or in part within the

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SECTION 33

county or any elector of the county may submit to the circuit court for the county within 14 days from the expiration of either 60 day had period under sub. (2) (a) or (3) (b) a proposed tentative supervisory district plan or a final plan for creation of supervisory districts in compliance with this section. If the court finds that the existing division of the county into supervisory districts fails to comply with this section, it shall review the plan submitted by the petitioner and after reasonable notice to the county may promulgate the plan, or any other plan in compliance with this section, as a temporary supervisory district and the plan shall be in effect until superseded by a districting plan adopted by the board in compliance with this section.

## Section 34. 62.08 (1) of the statutes is amended to read:

62.08 (1) Within 60 days after the wards have been readjusted under s. 5.15 (1) and (2) the common council of every city, including any every 1st class city of the first class, shall redistrict the boundaries of its aldermanic districts, by an ordinance introduced at a regular meeting of the council, published as a class 2 notice, under ch. 985, and thereafter adopted by a majority vote of all the members of the council, so that all aldermanic districts are as compact in area as possible and contain, as nearly as practicable by combining contiguous whole wards, an equal number of inhabitants according to the most recent decennial federal census of population. The populations of the aldermanic districts shall be determined on the basis of the federal decennial census of population and any official corrections to the census to reflect the correct populations of the municipality and the census blocks within the municipality on April 1 of the year of the census, if the corrections are issued prior to division of the municipality into wards under s. 5.15. In this subsection, an official correction does not include the substitution of an estimate for an actual population

1	count. Within 45 days after enactment or adoption of a revised division ordinance
7	or resolution under s. 5.15 (4) (a), the common council shall amend the aldermanic
B	district plan to reflect any renumbering of the wards specified in the plan.
4	SECTION 35. 62.08 (2) of the statutes is repealed.
5	SECTION 36. 66.0217 (9) (a) of the statutes is amended to read:
6	66.0217 (9) (a) The clerk of a city or village which has annexed territory shall
7	file immediately with the secretary of state a certified copy of the ordinance,
8	certificate and plat, and shall send one copy to each company that provides any
9	utility service in the area that is annexed. The clerk shall record the ordinance with
10	the register of deeds and file a signed copy of the ordinance with the clerk of any
11	affected school district. Failure Except/as provided in this paragraph, failure to file,
12	record or send does not invalidate the annexation and the duty to file, record or send
13	is a continuing one. The manexation of territory matt establishes a municipal
14	boundary that subdivides a census blocks for which the clerk of the city or
15	village to which the territory is annexed with the secretary of state the certified
16	copy of the ordinance, certificate, and plat required under this paragraph, further
17	a certified estimate of the population of the territory on the effective date of the
18	annexation, excluding the latest federal decennial census of population
19	ordinance that is filed, recorded or sent under this paragraph shall describe the
20	annexed territory and the associated population, and shall identify the census block
21	number or numbers of the annexed territory and the municipality or municipalities
22	from which the annexed territory was detached. The information filed with the
23	secretary of state shall be utilized in making recommendations for adjustments to
24	entitlements under the federal revenue sharing program and for distribution of
25	funds under ch. 79. The clerk shall certify annually to the secretary of state and

record with the register of deeds a legal description of the total boundaries of the
municipality as those boundaries existed on December 1, unless there has been no
change in the 12 months preceding.

**SECTION 37.** 66.0217 (9) (b) of the statutes is amended to read:

66.0217 (9) (b) Within 10 days of receipt of the ordinance, certificate and plat, the secretary of state shall forward 2 copies of the ordinance, certificate and plat to the department of transportation, one copy to the department of administration, one copy to the department of revenue, one copy to the department of public instruction, one copy to the department, one copy to the department of natural resources, one copy to the department of agriculture, trade and consumer protection one copy to the legislative reference bureau, and 2 copies to the clerk of the municipality from which the territory was annexed. The secretary of state shall provide the legislative reference bureau with one copy of any certified estimate of population received under par. (a), along with any copies required under this paragraph.

SECTION 38. 66.0217 (9) (d) of the statutes is created to read:

66.0217 (9) (d) A copy may be filed order this where the either in electronic or paper format.

SECTION 39. 66.0217 (13) of the statutes is repealed.

SECTION 40. 66.0221 of the statutes is amended to read:

66.0221 Annexation of and creation of town islands. Upon its own motion, a city or village by a two-thirds vote of the entire membership of its governing body may enact an ordinance annexing territory which comprises a portion of a town or towns and which was completely surrounded by territory of the city or village on December 2, 1973. The ordinance shall include all surrounded town areas except those exempt by mutual agreement of all of the governing bodies

a certified copy

involved. The annexation ordinance shall contain a legal description of the territory and the name of the town or towns from which the territory is detached and shall identify the census block number or numbers of the territory. Upon enactment of the ordinance, the city or village clerk immediately shall file 6/1 certified copies of the ordinance in the office of the secretary of state, together with 6 Despite of a scale map. The secretary of state shall forward 2 copies of the ordinance and scale map to the department of transportation, one copy to the department of natural resources, one copy to the department of revenue and, one copy to the department of administration, and one copy to the legislative reference bureau. A copy may be filed under this section in either electronic or paper formate. This section does not apply if the town island was created only by the annexation of a railroad right-of-way or drainage ditch. This section does not apply to land owned by a town government which has existing town government buildings located on the land. No town island may be annexed under this section if the island consists of over 65 acres or contains over 100 residents. Section 66.0217 (11) applies to annexations under this section. After December 2, 1973, no city or village may, by annexation, create a town area which is completely surrounded by the city or village.

SECTION 41. 66.0223 of the statutes is amended to read:

66.0223 Annexation of territory owned by a city or village. In addition to other methods provided by law and subject to ss. 59.692 (7) and 66.0307 (7), territory owned by and lying near but not necessarily contiguous to a village or city may be annexed to a village or city by ordinance enacted by the board of trustees of the village or the common council of the city, provided that in the case of noncontiguous territory the use of the territory by the city or village is not contrary to any town or county zoning regulation. The ordinance shall contain the exact

one copy to the department of agriculture, tradequand consumer protection, one copy to the department of public instruction,

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description of the territory annexed territory and the names of the towns name of each town from which the territory was detached, and shall identify the census block number or numbers of the annexed territory. The ordinance attaches the territory to the village or city upon the filing of 7 peertified copies of the ordinance in the office of the secretary of state, together with 7 peepies of a plat showing the boundaries of the territory attached and any information concerning the population of the territory required under s. 66.0217 (9) (a). Two copies of the ordinance and plat shall be forwarded by the secretary of state to the department of transportation, one copy to the department of administration, one copy to the department of natural resources, one copy to the department of revenue and, one copy to the department of public instruction, and one copy to the legislative reference bureau. Copies may be filed with the secretary of state under this section in either electronic or paper formation.

Within 10 days of filing the certified copies, a copy of the ordinance and plat shall be mailed or delivered to the clerk of the county in which the annexed territory is located. Section 66.0217 (11) applies to annexations under this section.

Section 42. 66.0227 (6) of the statutes is repealed.

**SECTION 43.** 119.08 (1) (b) of the statutes is amended to read:

119.08 (1) (b) Within 60 days after the common council of the city enacts an ordinance determining the boundaries of the aldermanic districts in the city or adopts a resolution under s. 5.15 (1) (b) dividing the city into wards following the federal decennial census under s. 62.08 (1), the board shall, by vote of a majority of the membership of the board, adopt an election district apportionment plan for the election of board members which shall be effective until the city enacts a new ordinance or adopts a new resolution under s. 62.08 (1) redetermining the aldermanic district 5.15 prescribing revised ward boundaries.

one copy to the department of agriculture, tradegrand consumer protection,

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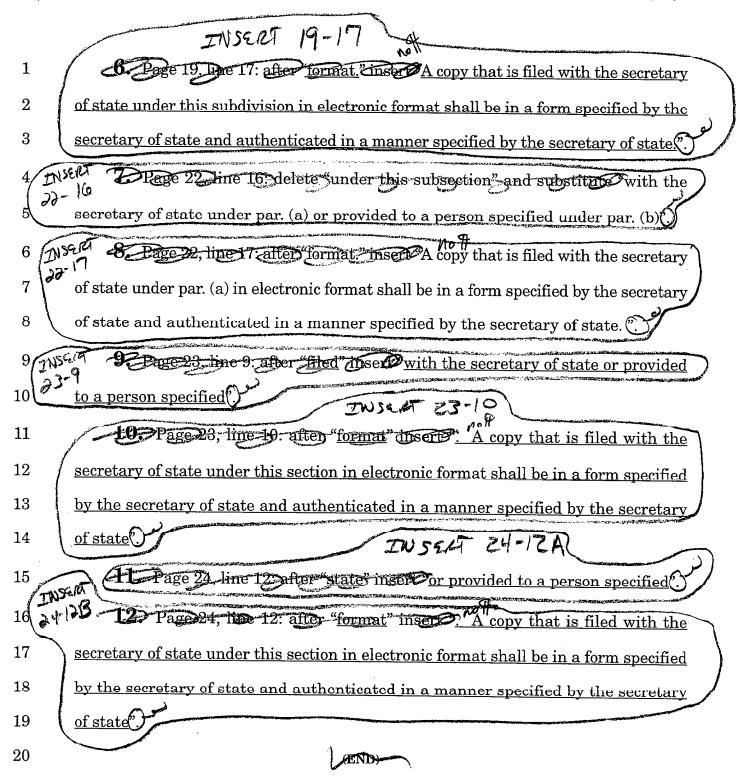
1 SE	CTION 44.	Effective	date.
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2 (1) This act takes effect on the April 1 following publication.

3 (END)

# SENATE AMENDMENT, TO 2001 SENATE BILL 63

	And the state of t
	INSGRT 13-8
1	At the locations indicated, amend the bill as follows:
2	To Fage 13 life 8 after "filed" insert with the county clerk or the legislative
3	reference bureau or provided to the board TNSSKT 13-9
4	Page 13, line 9: after format insert Each copy filed with the county clerk
5	or the legislative reference bureau under this paragraph in electronic format shall
6	be in a form specified by the county clork or legislative reference bureau. TNSGRT
7	32 Page 13 line 20: after filed provided with the secretary of state or provided
8	to the legislative reference bureau or the state elections board INSCAT 18-21
9	Rage 18, kne 21 after format insert A copy that is filed with the secretary
10	of state under this subdivision in electronic format shall be in a form specified by the
11	secretary of state and authenticated in a manner specified by the secretary of state.
12	5 Dege 19, line 16 after "filed" inser with the secretary of state or provided
13	to the legislative reference bureau or state elections board.



# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRBa<del>0296/1dn</del> LRJM&JTK:cjs:kjf

March 6, 2001

Senator Chivala:

Don Schneider:

1. This amendment clarifies that the relevant copies of ordinances may be filed and forwarded in electronic format and specifies that electronically filed copies must be in a form specified by the person with whom the copies are filed (generally, the secretary of state) and that electronic copies that are filed with the secretary of state must be authenticated in the manner specified by the secretary of state if the copies are otherwise required to be certified. Please let us know if you have any questions.

2. This amendment permits certain documents to be filed with the secretary of state, county clerk, or legislative reference bureau in electronic format, provided the documents meet the standards specified by person with whom the documents are filed. However, the authority of the secretary of state, county clerk, or legislative reference bureau to refuse an electronic filing may be limited under federal law. Under current state law, any document that is required to be submitted in writing to a governmental unit and that requires a written signature may be submitted in an electronic format, as long as the governmental unit consents. See s. 137.05, stats. Federal law, though, may require a governmental unit to accept electronic filings of documents relating to certain transactions. See 15 USC 7001 (b) (2) and 7004 (c) (1). Federal law also may limit the authority of a governmental unit to specify standards for electronically filing these documents. Compare 15 USC 7004 (a) with 15 USC 7004 (b) (2). In establishing its standards for electronic filings under this bill, the secretary of state, county clerk, and legislative reference bureau should be aware of the potential impact of these federal statutes.

Robert J. Marchant Legislative Attorney Phone: (608) 261–4454

E-mail: robert.marchant@legis.state.wi.us

Jeffery T. Kuesel Managing Attorney Phone: (608) 266–6778

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A 1. This amendment consent a consent accord
in its owner ment of the an apparent etter in
proposed s. 5.15(2)(2) 5. As proposed in SB-63,
This provision would permit a municipality to vary from
a tentative county plan if the tentative plan "would
require the creation of a ward that would unduly favor
a particular individual or political party." This language
noes not accurately address the legal concern involved. Wards
may legally be drawn to unduly favor a potitical party. What
matters for legal purposes is how wards are aggregated into
Cital electron districts. This amendment, Meretire, provides that
(ital) a municipality may vary from a tentative plan if
The tentative plan would unduly favor a particular
mdividual or political party. Please let us now if
you do not approve of this treatment.
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# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRBs0067/1dn RJM&JTK:jld:kjf

March 8, 2001

#### Senator Chyala:

- 1. This amendment corrects an apparent error in proposed s. 5.15 (2) (d) 5. As proposed in SB-63, this provision would permit a municipality to vary from a tentative county plan if the tentative plan "would require the creation of a ward that would unduly favor a particular individual or political party." This language does not accurately address the legal concern involved. Wards may legally be drawn to unduly favor a particular individual or political party. What matters for legal purposes is how wards are aggregated into election districts. This amendment, therefore, provides that a municipality may vary from a tentative plan if the tentative plan would unduly favor a particular individual or political party. Please let us know if you do not approve of this treatment.
- 2. This substitute amendment permits certain documents to be filed with the secretary of state, county clerk, or legislative reference bureau in electronic format, provided the documents meet the standards specified by the person with whom the documents are filed. However, the authority of the secretary of state, county clerk, or legislative reference bureau to refuse an electronic filing may be limited under federal law. Under current state law, any document that is required to be submitted in writing to a governmental unit and that requires a written signature may be submitted in an electronic format, as long as the governmental unit consents. See s. 137.05, stats. Federal law, though, may require a governmental unit to accept electronic filings of documents relating to certain transactions. See 15 USC 7001 (b) (2) and 7004 (c) (1). Federal law also may limit the authority of a governmental unit to specify standards for electronically filing these documents. Compare 15 USC 7004 (a) with 15 USC 7004 (b) (2). In establishing its standards for electronic filings under this bill, the secretary of state, county clerk, and legislative reference bureau should be aware of the potential impact of these federal statutes.

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## State of Misconsin 2001 - 2002 LEGISLATURE

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## worked 12:45 PM

## SENATE SUBSTITUTE AMENDMENT,

TO 2001 SENATE BILL 63

AN ACT to repeal 5.15 (2) (e), 62.08 (2), 66.0217 (13) and 66.0227 (6); to renumber and amend 5.15 (2) (d) and 59.10 (3) (e); to amend 5.15 (1) (a), 5.15 (1) (b), 5.15 (1) (c), 5.15 (2) (b) 1., 5.15 (2) (b) 2., 5.15 (2) (b) 3., 5.15 (2) (b) 4., 5.15 (2) (bm), 5.15 (2) (cm), 5.15 (2) (g), 5.15 (4) (a), 5.15 (4) (b), 5.15 (6) (a), 5.15 (7), 5.15 (8), 59.10 (2) (a), 59.10 (3) (b) 1., 59.10 (3) (b) 2., 59.10 (3) (b) 4., 59.10 (6), 62.08 (1), 66.0217 (9) (a), 66.0217 (9) (b), 66.0221, 66.0223 and 119.08 (1) (b); and to create 5.15 (2) (b) (intro.), 5.15 (2) (ce), 5.15 (2) (d) 1. to 5., 5.15 (2) (fm), 59.10 (3) (b) 2m. and 66.0217 (9) (d) of the statutes; relating to: division of municipalities into wards; redistricting of supervisory and aldermanic districts; election districts in 1st class city school systems; filing of certain municipal annexations; the effective date of certain annexation and detachment actions.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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**SECTION 1.** 5.15 (1) (a) of the statutes is amended to read:

5.15 (1) (a) Every city, village and town in this state shall by ordinance or resolution of its common council or village or town board, respectively, be divided into wards as provided in this section, except as authorized in sub. (2). The boundaries of the wards established under this section, and the number assigned to each ward. are intended to be as permanent as possible, and to this end each ward shall when created contain a population at a convenient point within the applicable population range under sub. (2) (b), with due consideration for the known trends of population increase or decrease within that part of the municipality in which the ward is located. Once established, the boundaries of each ward shall remain unchanged until a further decennial federal census of population indicates that the population of a ward is then above or below the applicable population range or until the ward boundaries are required to be changed to permit creation of supervisory or aldermanic districts of substantially equal population or to enhance the participation of members of a racial or language minority group in the political process and their ability to elect representatives of their choice, except as authorized or required under this section. If the population of a ward has increased above the maximum of its population range or if the population of a ward must be decreased for a reason specified in this paragraph, the ward shall be divided into 2 or more wards or the boundaries of the ward shall be changed in compliance with sub. (2) (b). If the population of a ward has decreased below the minimum of its population range or if the population of a ward must be increased for a reason specified in this paragraph, whenever possible, the ward shall, if possible, be combined with an adjoining ward, or the underpopulated ward and one adjoining ward shall be combined and together subdivided into 2 or more wards in compliance with sub. (2).

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**Section 2.** 5.15 (1) (b) of the statutes is amended to read:

5.15 (1) (b) Except as authorized in sub. (2) (a), within 60 days after the receipt of a tentative supervisory district plan and written statement, if any, from the county board of each county in which a municipality is located, the governing body of the municipality shall adjust its wards according to the schedule shown in sub. (2). All territory contained within the municipality, and only the territory so contained, on August 1-following the year of the federal decennial census the date of adoption of a tentative supervisory district plan under s. 59,10 (2) (a) or (3) (b) 1, by the county in which the territory is located shall be contained within a ward established under the division ordinance or resolution. Except as authorized in sub. (2), each ward shall consist of whole blocks, as utilized by the U.S. bureau of the census in the most recent federal decennial census of population. To suit the convenience of the voters residing therein each ward shall, as far as practicable, be kept compact and observe the community of interest of existing neighborhoods and other settlements. All territory within a ward shall be contiguous, except for island territory as defined in sub. (2) (f) 3. Enactment or adoption of a division ordinance or resolution requires the affirmative vote of a majority of the members of the governing body.

**SECTION 3.** 5.15 (1) (c) of the statutes is amended to read:

5.15 (1) (c) The wards established by municipal governing bodies in a division ordinance or resolution enacted or adopted under this section on the basis of the published results of each federal decennial census of population shall govern the adjustment of supervisory districts under s. 59.10 (2) (a) and (3) (b) 2. and of aldermanic districts under s. 62.08 (1) for the purpose of local elections beginning on January 1 of the 2nd year commencing after the year of the census until revised under this section on the basis of to correlate with the results of the next decennial

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census of population unless adjusted under sub. (2) (f) 4. or (fm), (6) (a) or (7), or unless adjusted, as a matter of statewide concern, in the enactment of legislative districts under article IV, section 3, of the constitution of in the enactment of concressional districts on the basis of the most recent decennial census of population.

The populations of wards under each decennial ward division shall be determined on the basis of the federal decennial census of population and any official corrections to the census issued on or before the date of adoption of the ward division to reflect the correct populations of the municipality and the blocks within the municipality on April 1 of the year of the census. In this paragraph, an official correction does not include the substitution of an estimate for an actual population count.

Section 4. 5.15 (2) (b) (intro.) of the statutes is created to read:

5.15 (2) (b) (intro.) Except for wards created or adjusted to reflect an enactment of legislative or congressional districts specified in sub. (1) (c) and except as authorized under pars. (c), (f), and (fm) and sub. (7), wards shall contain the following numbers of inhabitants:

SECTION 5. 5.15 (2) (b) 1. of the statutes is amended to read:

5.15 (2) (b) 1. In any city in which the population is at least 150,000, each ward shall contain not less than 1,000 100 nor more than 4,000 inhabitants.

SECTION 6. 5.15 (2) (b) 2. of the statutes is amended to read:

5.15 (2) (b) 2. In any city in which the population is at least 39,000 but less than 150,000, each ward shall contain not less than 800 100 nor more than 3,200 inhabitants.

SECTION 7. 5.15 (2) (b) 3. of the statutes is amended to read:

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1	5.15 (2) (b) 3. In any city, village or town in which the population is at least
2	10,000 but less than 39,000, each ward shall contain not less than 600 100 nor more
<u>3</u> ,_/	than 2,100 inhabitants.
4	SECTION 8. 5.15(2)(b) 4. of the statutes is amended to read:
5	5.15 (2) (b) 4. In any city, village or town in which the population is less than
(6)	10,000, each ward shall contain not less than 300 100 nor more than 1,000
7	inhabitants.
8	SECTION 9. 5.15 (2) (bm) of the statutes is amended to read:
9	5.15 (2) (bm) Every city electing the members of its common council from
10	aldermanic districts shall assemble the blocks wholly on neutically contained

ouncil from aldermanic districts shall assemble the blocks wholly or partially contained within the city into wards that will enable the creation of aldermanic districts that are substantially equal in population. If a block is partly contained within the city, the city shall divide the block to form a ward containing the portion of the block that lies within the city.

**Section 10.** 5.15 (2) (ce) of the statutes is created to read:

5.15 (2) (ce) If a block contains a facility that is owned or operated by this state or by the federal government and that is used to confine persons convicted of felonies or if a block contains a center for the developmentally disabled, the city, village, or town may divide the block in assembling into wards.

**SECTION 11.** 5.15 (2) (cm) of the statutes is amended to read:

5.15 (2) (cm) Any division of blocks under this section on the basis of population shall be based on the best evidence available. In this paragraph, "best evidence" includes, but is not limited to, the population of the block and other information received from the U.S. bureau of the census and such data as number of housing units, utility connections and vehicle registrations or a special census conducted 

1	locally. For Except as provided in sub. (6) (a), for each ward so established, the
2	population estimate shall be correlated with the results of the most recent federal
3	decennial census of population, so that the total population reported for all wards in
4	the municipality agrees with the census results.
5	<b>SECTION 12.</b> 5.15 (2) (d) of the statutes is renumbered 5.15 (2) (d) (intro.) and
6	amended to read:
7	5.15 (2) (d) (intro.) Every municipality shall make a good faith effort to
8	accommodate the tentative plan submitted by the county or counties in which it is
9	located under s. 59.10 (2) (a) or (3) (b) 1., and shall divide itself into wards authorized
10	under par. (b) in such a manner that will permit the creation of county supervisory
11	districts in accordance with the population requirements for the plan specified in
12	tentative plan submitted by the county or counties in which it is located under s.
13	59.10 (2) (a) or (3) (b) 1. unless the tentative plan would:
14	SECTION 13. 5.15 (2) (d) 1. to 5. of the statutes are created to read:
15	5.15 (2) (d) 1. Unduly dilute the voting strength of a racial or language minority
16	group.
17	2. Require the creation of a ward composed of noncontiguous territory, except
18	territory that is separated from the municipality by another municipality or by
19	water, or both.
20	3. Require the creation of a ward composed of territory that is not as compact
21	as practicable.
22	4. Unduly bifurcate a manifest social, economic, or political community of
<b>23</b> .	interest.
24	5. Unduly favor a particular individual or political party.

SECTION 14. 5.15 (2) (e) of the statutes is repealed.

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1	<b>SECTION 15.</b> 5.15 (2) (fm) of the statutes is created to read:
2	5.15 (2) (fm) If territory becomes a part of a city, village, or town after the date
3	on which the county in which the territory is located adopts a tentative supervisory
4	district plan under s. 59.10 (2) (a) or (3) (b) 1., the city, village, or town may designate
5	the territory as a separate ward or may add the territory to an existing ward until
6	the city, village, or town adopts a subsequent decennial ward plan, unless the
7	boundaries of the ward are adjusted to reflect an enactment of legislative or
8	congressional districts specified in sub. (1) (c).

**Section 16.** 5.15 (2) (g) of the statutes is amended to read:

5.15 (2) (g) If a block is affected by an a valid annexation or detachment which establishes a municipal boundary that subdivides the block, the municipalities in which the block is contained shall incorporate only the portion of the block contained within their boundaries in their ward plans division ordinances or resolutions.

## **SECTION 17.** 5.15 (4) (a) of the statutes is amended to read:

5.15 (4) (a) The division ordinance or resolution shall number all wards in the municipality in with unique whole numbers in consecutive order, beginning with the number one, shall designate the polling place for each ward, and shall describe the boundaries of each ward consistent with the conventions set forth in s. 4.003. The ordinance or resolution shall be accompanied by a list of the block numbers used by the U.S. bureau of the census that are wholly or partly contained within each ward, with any block numbers partly contained within a ward identified, and a map of the municipality which illustrates the revised ward boundaries.

## **SECTION 18.** 5.15 (4) (b) of the statutes is amended to read:

5.15 (4) (b) Within 5 days after adoption or enactment of an a division ordinance or resolution under this section or any amendment thereto, the municipal clerk shall

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transmit file one copy of the ordinance or resolution to or the amendment with the county clerk of each county in which the municipality is contained located. accompanied by the list and map specified in par. (a). If the population of the municipality-exceeds 10,000, the municipal clerk shall furnish one copy to the legislative reference bureau at the same time a ward division includes territory that was annexed to the municipality after January 1 of the year of the federal decennial census of population, the municipal clerk shall identify, for each annexation, the block number or numbers and the municipality or municipalities from which the territory was detached. No later than 10 days after receipt of a copy of a division ordinance or resolution, accompanied by the list and map specified in par. (a), the county clerk shall file with the legislative reference bureau one copy of the ordinance or resolution, accompanied by the list and map. Upon receipt, the legislative reference bureau shall provide the board with one copy of each ordinance or resolution received under this section, accompanied by the list and map. Each copy filed under this paragraph shall identify the name of the municipality and the county or counties in which it is located. A copy may be filed with the county clerk or the legislative reference bureau or provided to the board under this paragraph either in electronic or paper format. Each copy filed with the county clerk or the legislative reference bureau under this paragraph in electronic format shall be in a form specified by the county clerk or legislative reference bureau.

**SECTION 19.** 5.15 (6) (a) of the statutes is amended to read:

5.15 (6) (a) Following any municipality-wide special federal census of population, the governing body of the municipality in which the special census was held may, by ordinance or resolution, adjust the ward boundaries to correlate with the results of the census, but no ward line adjustment may cross the boundary of an

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1 assembly district. The municipal clerk shall transmit file copies of the ordinance or resolution in compliance with sub. (4) (b).

**Section 20.** 5.15 (7) of the statutes is amended to read:

5.15 (7) If a new town is created or if part of a town is annexed to a city or village during a decennial period after the period for ward adjustments under sub. (1) (b), the town board of any the new town to which territory is attached or of the town from which territory is detached, without regard to the time provisions of sub. (1) (b), may, by ordinance or resolution, adjust the wards in that town, but no ward line adjustment may cross the boundary of an assembly district. The town clerk shall transmit file copies of the ordinance or resolution making the adjustment in compliance with sub. (4) (b).

**SECTION 21.** 5.15 (8) of the statutes is amended to read:

5.15 (8) Until divided, all Every municipality that is divided into wards shall hold all elections are held in the established wards, until adjusted or revised under this section.

**SECTION 22.** 59.10 (2) (a) of the statutes is amended to read:

59.10 (2) (a) Composition; supervisory districts. Within 60 days after the population count by census block, established in the decennial federal census of population, and maps showing the location and numbering of census blocks become available in printed form from the federal government or are published for distribution by an agency of this state, but no later than July 1 following the year of each decennial census, the board shall adopt and transmit to the governing body of each city and village wholly or partially contained within the county a tentative county supervisory district plan to be considered by the cities and villages when dividing into wards. The tentative plan shall specify the number of supervisors to

be elected and shall divide the county into a number of districts equal to the number of supervisors, with each district substantially equal in population and consisting of contiguous whole wards. Except as otherwise provided in this paragraph, the board shall develop and adopt the tentative plan in accordance with sub. (3) (b) 1. The tentative plan shall not include provision for division of any census block, as utilized by the U.S. bureau of the census in the most recent federal decennial census of population, unless the block is bisected by a municipal boundary or unless a division is required to enable creation of supervisory districts that are substantially equal in population. The board shall adopt a final plan by enacting an ordinance in accordance with sub. (3) (b) 2. to 4. Changes to the final plan shall be governed by sub. (3) (c).

SECTION 23. 59.10 (3) (b) 1. of the statutes is amended to read:

59.10 (3) (b) 1. Within 60 days after the population count by census block, established in the decennial federal census of population, and maps showing the location and numbering of census blocks become available in printed form from the federal government or are published for distribution by an agency of this state, but no later than July 1 following the year of each decennial census, each board shall propose a tentative county supervisory district plan setting forth the number of supervisory districts proposed by the board and tentative boundaries or a description of boundary requirements, hold a public hearing on the proposed plan and adopt a tentative plan. The proposed plan may be amended after the public hearing. The tentative plan shall divide the county into a number of districts equal to the number of supervisors, with each district being substantially equal in population. The board shall solicit suggestions from municipalities concerning the development of an appropriate plan. The board shall transmit to each municipal governing body in the

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county the tentative plan that is adopted. Each district shall consist of whole wards or municipalities. Each district shall be designated to be represented by one supervisor, and all districts shall be substantially equal in population and shall attempt to incorporate the suggestions to the extent feasible. Territory within each proposed supervisory district under the plan shall be contiguous, except that island territory, as defined in s. 5.15(2)(f) 3., may be combined with noncontiguous territory within the same municipality to form a supervisory district. In the tentative plan, the board shall, whenever possible, place whole contiguous municipalities or contiguous parts of the same municipality within the same district. If the division of a municipality is sought by the board, the board shall provide with the plan a written statement to the municipality affected by each proposed division specifying the approximate location of the territory from which a ward is sought to be created for contiguity purposes and the approximate population of the ward proposed to effectuate the division The tentative plan shall not include provision for division of any census block unless the block is bisected by a municipal boundary or unless a division is required to enable creation of supervisory districts that are substantially equal in population. The board shall transmit to each municipal governing body in the county a copy of the tentative plan that is adopted.

Section 24. 59.10 (3) (b) 2. of the statutes is amended to read:

59.10 (3) (b) 2. Within 60 days after every municipality in the county adjusts its wards under s. 5.15, the board shall hold a public hearing and shall then adopt a final supervisory district plan, numbering each district. Wards within each supervisory district created by the plan shall be contiguous, except that one or more wards located within a city or village which is wholly surrounded by another city or water, or both, may be combined with one or more noncontiguous wards, or one or

more wards or portions of wards consisting of island territory as defined in s. 5.15 (2) (f) 3. may be combined with one or more noncontiguous wards or portions of wards within the same municipality, to form a supervisory district. Except as required to reflect a change authorized under s. 5.15 (2) (d) in a municipal ward division and except as required under subd. 2m., the final plan shall not be inconsistent with the tentative plan.

SECTION 25. 59.10 (3) (b) 2m. of the statutes is created to read:

59.10 (3) (b) 2m. The populations of supervisory districts under the tentative plan shall be determined on the basis of the federal decennial census of population and any official corrections to the census issued on or before the date that the tentative plan is adopted to reflect the correct population of the county and municipalities and blocks within the county on April 1 of the year of the census. The populations of supervisory districts under the final plan shall be determined on the basis of the federal decennial census of population and any official corrections to the census to reflect the correct populations of the county and the municipalities and blocks within the county on April 1 of the year of the census, if the corrections as they affect any municipality are issued prior to division of the municipality into wards under s. 5.15, or if a municipality is not divided into wards, prior to adoption of the final plan. In this subdivision, an official correction does not include the substitution of an estimate for an actual population count.

SECTION 26. 59.10 (3) (b) 4. of the statutes is amended to read:

59.10 (3) (b) 4. The chairperson of the board shall file a certified copy of the final districting plan with the secretary of state. Upon receipt, the secretary of state shall provide the legislative reference bureau with one copy of each final districting plan received under this subdivision. Upon receipt, the legislative reference bureau shall

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provide the state elections board with one copy of each final districting plan received under this subdivision. A copy may be filed with the secretary of state or provided to the legislative reference bureau or the state elections board under this subdivision either in electronic or paper format. A copy that is filed with the secretary of state under this subdivision in electronic format shall be in a form specified by the secretary of state and authenticated in a manner specified by the secretary of state. Unless otherwise ordered under sub. (6), a plan enacted and filed with the secretary of state under this paragraph, together with any amendment enacted and filed under par. (c), remains in effect until the plan is superseded by a subsequent plan enacted under this paragraph and a certified copy of that plan is filed with the secretary of state.

SECTION 27. 59.10 (3) (c) of the statutes is renumbered 59.10 (3) (c) 1. and amended to read:

59.10 (3) (c) 1. After the enactment of a plan of supervisory districts under par. (b), the board may amend the plan to reflect a municipal incorporation, annexation, detachment or consolidation may serve as a basis for altering between federal decennial censuses the boundaries of supervisory districts, in the discretion of the board. The number of supervisory districts in the county shall not be changed by any action under this paragraph. Any plan of county supervisory districts enacted under par. (b) may be amended under this paragraph but shall remain in effect as amended until superseded by another plan enacted by the board under par. (b) and filed subdivision.

2. The chairperson of the board shall file a certified copy of any amended plan under this paragraph with the secretary of state. Upon receipt, the secretary of state shall provide the legislative reference bureau with one copy of the amended plan.

Upon receipt, the legislative reference bureau shall provide the state elections board with one copy of the amended plan. A copy may be filed with the secretary of state or provided to the legislative reference bureau or state elections board under this subdivision either in electronic or paper format. A copy that is filed with the secretary of state under this subdivision in electronic format shall be in a form specified by the secretary of state and authenticated in a manner specified by the secretary of state.

SECTION 28. 59.10 (6) of the statutes is amended to read:

59.10 (6) Enforcement of division requirement. If a county fails to comply with sub. (2) (a) or (3) (b), any municipality located in whole or in part within the county or any elector of the county may submit to the circuit court for the county within 14 days from the expiration of either 60-day period under sub. (2) (a) or (3) (b) a proposed tentative supervisory district plan or a final plan for creation of supervisory districts in compliance with this section. If the court finds that the existing division of the county into supervisory districts fails to comply with this section, it shall review the plan submitted by the petitioner and after reasonable notice to the county may promulgate the plan, or any other plan in compliance with this section, as a temporary supervisory district and the plan shall be in effect until superseded by a districting plan adopted by the board in compliance with this section.

SECTION 29. 62.08 (1) of the statutes is amended to read:

62.08 (1) Within 60 days after the wards have been readjusted under s. 5.15 (1) and (2) the common council of every city, including any every 1st class city of the first class, shall redistrict the boundaries of its aldermanic districts, by an ordinance introduced at a regular meeting of the council, published as a class 2 notice, under

ch. 985, and thereafter adopted by a majority vote of all the members of the council, so that all aldermanic districts are as compact in area as possible and contain, as nearly as practicable by combining contiguous whole wards, an equal number of inhabitants according to the most recent decennial federal census of population. The populations of the aldermanic districts shall be determined on the basis of the federal decennial census of population and any official corrections to the census to reflect the correct populations of the municipality and the census blocks within the municipality on April 1 of the year of the census, if the corrections are issued prior to division of the municipality into wards under s. 5.15. In this subsection, an official correction does not include the substitution of an estimate for an actual population count.

**Section 30.** 62.08 (2) of the statutes is repealed.

SECTION 31. 66.0217 (9) (a) of the statutes is amended to read:

66.0217 (9) (a) The clerk of a city or village which has annexed territory shall file immediately with the secretary of state a certified copy of the ordinance, certificate and plat, and shall send one copy to each company that provides any utility service in the area that is annexed. The clerk shall record the ordinance with the register of deeds and file a signed copy of the ordinance with the clerk of any affected school district. Failure to file, record or send does not invalidate the annexation and the duty to file, record or send is a continuing one. The ordinance that is filed, recorded or sent <u>under this paragraph</u> shall describe the annexed territory and the associated population, and shall identify the census block number or numbers of the annexed territory and the municipality or municipalities from which the annexed territory was detached. If an annexation of territory establishes a municipal boundary that subdivides a census block, the clerk of the city or village

to which the territory is annexed shall file with the secretary of state, along with the certified copy of the ordinance, certificate, and plat required under this paragraph, a certified estimate of the population of the territory on the effective date of the annexation, based upon the latest federal decennial census of population. The information filed with the secretary of state shall be utilized in making recommendations for adjustments to entitlements under the federal revenue sharing program and for distribution of funds under ch. 79. The clerk shall certify annually to the secretary of state and record with the register of deeds a legal description of the total boundaries of the municipality as those boundaries existed on December 1, unless there has been no change in the 12 months preceding.

SECTION 32. 66.0217 (9) (b) of the statutes is amended to read:

66.0217 (9) (b) Within 10 days of receipt of the ordinance, certificate and plat, the secretary of state shall forward 2 copies of the ordinance, certificate and plat to the department of transportation, one copy to the department of administration, one copy to the department of revenue, one copy to the department of public instruction, one copy to the department, one copy to the department of natural resources, one copy to the department of agriculture, trade and consumer protection, one copy to the legislative reference bureau, and 2 copies to the clerk of the municipality from which the territory was annexed. The secretary of state shall provide the legislative reference bureau with one copy of any certified estimate of population received under par. (a), along with any copies required under this paragraph.

SECTION 33. 66.0217 (9) (d) of the statutes is created to read:

66.0217 (9) (d) A copy may be filed with the secretary of state under par. (a) or provided to a person specified under par. (b) either in electronic or paper format. A copy that is filed with the secretary of state under par. (a) in electronic format shall

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be in a form specified by the secretary of state and authenticated in a manner specified by the secretary of state.

Section 34. 66.0217 (13) of the statutes is repealed.

Section 35. 66.0221 of the statutes is amended to read:

66.0221 Annexation of and creation of town islands. Upon its own motion, a city or village by a two-thirds vote of the entire membership of its governing body may enact an ordinance annexing territory which comprises a portion of a town or towns and which was completely surrounded by territory of the city or village on December 2, 1973. The ordinance shall include all surrounded town areas except those exempt by mutual agreement of all of the governing bodies involved. The annexation ordinance shall contain a legal description of the territory and the name of the town or towns from which the territory is detached and shall identify the census block number or numbers of the territory. Upon enactment of the ordinance, the city or village clerk immediately shall file 6 certified copies a certified copy of the ordinance in the office of the secretary of state, together with 6 copies of a scale map. The secretary of state shall forward 2 copies of the ordinance and scale map to the department of transportation, one copy to the department of natural resources, one copy to the department of revenue and, one copy to the department of administration, one copy to the department of agriculture, trade and consumer protection, one copy to the department of public instruction, and one copy to the legislative reference bureau. A copy may be filed with the secretary of state or provided to a person specified under this section in either electronic or paper format. A copy that is filed with the secretary of state under this section in electronic format shall be in a form specified by the secretary of state and authenticated in a manner specified by the secretary of state. This section does not apply if the town island was

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created only by the annexation of a railroad right-of-way or drainage ditch. This section does not apply to land owned by a town government which has existing town government buildings located on the land. No town island may be annexed under this section if the island consists of over 65 acres or contains over 100 residents. Section 66.0217 (11) applies to annexations under this section. After December 2, 1973, no city or village may, by annexation, create a town area which is completely surrounded by the city or village.

SECTION 36. 66.0223 of the statutes is amended to read:

66.0223 Annexation of territory owned by a city or village. In addition to other methods provided by law and subject to ss. 59.692 (7) and 66.0307 (7), territory owned by and lying near but not necessarily contiguous to a village or city may be annexed to a village or city by ordinance enacted by the board of trustees of the village or the common council of the city, provided that in the case of noncontiguous territory the use of the territory by the city or village is not contrary to any town or county zoning regulation. The ordinance shall contain the exact description of the territory annexed territory and the names of the towns name of each town from which the territory was detached, and shall identify the census block number or numbers of the annexed territory. The ordinance attaches the territory to the village or city upon the filing of 7 certified copies a certified copy of the ordinance in the office of the secretary of state, together with 7 copies of a plat showing the boundaries of the territory attached and any information concerning the population of the territory required under s. 66.0217 (9) (a). Two copies of the ordinance and plat shall be forwarded by the secretary of state to the department of transportation, one copy to the department of administration, one copy to the department of natural resources, one copy to the department of revenue and, one

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copy to the department of public instruction, one copy to the department of
agriculture, trade and consumer protection, and one copy to the legislative reference
bureau. Copies may be filed with the secretary of state or provided to a person
specified under this section in either electronic or paper format. A copy that is filed
with the secretary of state under this section in electronic format shall be in a form
specified by the secretary of state and authenticated in a manner specified by the
secretary of state. Within 10 days of filing the certified copies, a copy of the ordinance
and plat shall be mailed or delivered to the clerk of the county in which the annexed
territory is located. Section 66.0217 (11) applies to annexations under this section.
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Section 37. 66.0227 (6) of the statutes is repealed.

SECTION 38. 119.08 (1) (b) of the statutes is amended to read:

119.08 (1) (b) Within 60 days after the common council of the city enacts an ordinance determining the boundaries of the aldermanic districts in the city or adopts a resolution under s. 5.15 (1) (b) dividing the city into wards following the federal decennial census under s. 62.08 (1), the board shall, by vote of a majority of the membership of the board, adopt an election district apportionment plan for the election of board members which shall be effective until the city enacts a new ordinance or adopts a new resolution under s. 62.08 (1) redetermining the aldermanic district 5.15 prescribing revised ward boundaries.

SECTION 39. Effective date.

(1) This act takes effect on the April 1 following publication.